# H. R. 3191

# IN THE SENATE OF THE UNITED STATES

May 4 (legislative day, May 2), 1994 Received; read twice and referred to the Committee on Banking, Housing, and Urban Affairs

# AN ACT

To revise the national flood insurance program to promote compliance with requirements for mandatory purchase of flood insurance, to provide assistance for mitigation activities designed to reduce damages to structures subject to flooding and shoreline erosion, and to increase the maximum coverage amounts under the program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "National Flood Insurance Reform Act of 1994".

# 1 (b) Table of Contents.—

- Sec. 1. Short title and table of contents.
- Sec. 2. Declaration of purpose under National Flood Insurance Act of 1968.

#### TITLE I—DEFINITIONS

- Sec. 101. Flood Disaster Protection Act of 1973.
- Sec. 102. National Flood Insurance Act of 1968.

#### TITLE II—COMPLIANCE AND INCREASED PARTICIPATION

- Sec. 201. Existing flood insurance purchase requirements.
- Sec. 202. Expanded flood insurance purchase requirements.
- Sec. 203. Escrow of flood insurance payments.
- Sec. 204. Placement of flood insurance by lenders.
- Sec. 205. Penalties for failure to require flood insurance or notify.
- Sec. 206. Ongoing compliance with flood insurance purchase requirements.
- Sec. 207. Fees for determining applicability of flood insurance purchase requirements.
- Sec. 208. Notice requirements.
- Sec. 209. Standard hazard determination forms.
- Sec. 210. Examinations regarding compliance.
- Sec. 211. Financial Institutions Examination Council.
- Sec. 212. Clerical amendments.

# TITLE III—RATINGS AND INCENTIVES FOR COMMUNITY FLOODPLAIN MANAGEMENT PROGRAMS

- Sec. 301. Community rating system and incentives for community floodplain management.
- Sec. 302. Funding.

# TITLE IV—MITIGATION OF FLOOD RISKS

- Sec. 401. Repeal of flooded property purchase and loan program.
- Sec. 402. Termination of erosion-threatened structures program.
- Sec. 403. Mitigation assistance program.
- Sec. 404. Establishment of National Flood Mitigation Fund.
- Sec. 405. Insurance premium mitigation surcharge.
- Sec. 406. Study of mitigation insurance.

#### TITLE V-FLOOD INSURANCE TASK FORCE

Sec. 501. Flood Insurance Interagency Task Force.

#### TITLE VI-MISCELLANEOUS PROVISIONS

- Sec. 601. Extension of flood insurance program.
- Sec. 602. Limitation on premium increases.
- Sec. 603. Maximum flood insurance coverage amounts.
- Sec. 604. Flood insurance program arrangements with private insurance entities.
- Sec. 605. Updating of flood maps.
- Sec. 606. Technical Mapping Advisory Council.
- Sec. 607. Evaluation of erosion hazards.
- Sec. 608. Study of economic effects of charging actuarially-based premium rates for pre-firm structures.

Sec. 609. Effective dates of policies.

Sec. 610. Regulations.

Sec. 611. Relation to State and local laws.

	Sec. VII. Relation to State and local laws.
1	SEC. 2. DECLARATION OF PURPOSE UNDER NATIONAL
2	FLOOD INSURANCE ACT OF 1968.
3	Section 1302(e) of the National Flood Insurance Act
4	of 1968 (42 U.S.C. 4001(e)) is amended—
5	(1) by redesignating clauses (3), (4), and (5),
6	as clauses (4), (5), and (6), respectively; and
7	(2) by inserting after the comma at the end of
8	clause (2) the following: "(3) encourage State and
9	local governments to protect natural and beneficial
10	floodplain functions that reduce flood-related
11	losses,''.
12	TITLE I—DEFINITIONS
13	SEC. 101. FLOOD DISASTER PROTECTION ACT OF 1973.
14	(a) In General.—Section 3(a) of the Flood Disaster
15	Protection Act of 1973 (42 U.S.C. 4003(a)) is amended—
16	(1) by striking paragraph (5) and inserting the
17	following new paragraph:
18	"(5) 'Federal entity for lending regulation'
19	means the Board of Governors of the Federal Re-
20	serve System, the Federal Deposit Insurance Cor-
21	poration, the Comptroller of the Currency, the Office
22	of Thrift Supervision, and the National Credit
23	Union Administration, and with respect to a particu-

lar regulated lending institution means the entity

- primarily responsible for the supervision, approval, or regulation of the institution;";
  - (2) in paragraph (6), by striking the period at the end and inserting a semicolon; and
  - (3) by inserting after paragraph (6) the following new paragraphs:
  - "(7) 'Federal agency lender' means a Federal agency that makes direct loans secured by improved real estate or a mobile home, to the extent such agency acts in such capacity;
  - "(8) 'lender' includes any regulated lending institution, other lending institution, and Federal agency lender, but does not include any agency engaged primarily in the purchase of mortgage loans;
  - "(9) 'other lending institution' means any lending institution that is not subject to the supervision, approval, regulation, or insuring of any Federal entity for lending regulation and that is not a Federal agency lender, but does not include institutions engaged primarily in the purchase of mortgage loans;
  - "(10) 'regulated lending institution' means any bank, savings and loan association, credit union, or similar institution subject to the supervision, approval, regulation, or insuring of a Federal entity for lending regulation; and

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- 1 "(11) 'servicer' means the person responsible
- 2 for receiving any scheduled periodic payments from
- a borrower pursuant to the terms of a loan, includ-
- 4 ing amounts for taxes, insurance premiums, and
- 5 other charges with respect to the property, and mak-
- 6 ing the payments of principal and interest and such
- 7 other payments with respect to the amounts received
- 8 from the borrower as may be required pursuant to
- 9 the terms of the loan.".
- 10 (b) Conforming Amendment.—Section 202(b) of
- 11 the Flood Disaster Protection Act of 1973 (42 U.S.C.
- 12 4106(b)) is amended by striking "Federal instrumentality
- 13 described in such section shall by regulation require the
- 14 institutions" and inserting "Federal entity for lending reg-
- 15 ulation (with respect to regulated lending institutions), the
- 16 Secretary of Housing and Urban Development (with re-
- 17 spect to other lending institutions), and the appropriate
- 18 head of each Federal agency lender, shall by regulation
- 19 require the lenders".
- 20 SEC. 102. NATIONAL FLOOD INSURANCE ACT OF 1968.
- 21 (a) IN GENERAL.—Section 1370(a) of the National
- 22 Flood Insurance Act of 1968 (42 U.S.C. 4121(a)) is
- 23 amended—
- (1) in paragraph (5), by striking "and" at the
- end;

- 1 (2) in paragraph (6), by striking the period at 2 the end and inserting a semicolon; and
  - (3) by inserting after paragraph (6) the following new paragraphs:
  - "(7) the term 'repetitive loss structure' means a structure covered by a contract for flood insurance under this title that has incurred flood-related damage on 2 occasions during a 10-year period ending on the date of the event for which a second claim is made, in which the cost of repair, on the average, equaled or exceeded 25 percent of the value of the structure at the time of each such flood event;
  - "(8) the term 'coastal' means relating to the coastlines and bays of the tidal waters of the United States or the shorelines of the Great Lakes, but does not refer to bayous, riverine areas, and riverine portions of estuaries;
  - "(9) the term 'Federal agency lender' means a Federal agency that makes direct loans secured by improved real estate or a mobile home, to the extent such agency acts in such capacity;
  - "(10) the term 'Federal entity for lending regulation' means the Board of Governors of the Federal Reserve System, the Federal Deposit Insurance Corporation, the Comptroller of the Currency, the Office

1	of Thrift Supervision, and the National Credit
2	Union Administration, and with respect to a particu-
3	lar regulated lending institution means the entity
4	primarily responsible for the supervision, approval
5	or regulation of the institution;
6	"(11) the term 'lender' includes any regulated
7	lending institution, other lending institution, and
8	Federal agency lender, but does not include any
9	agency engaged primarily in the purchase of mort-
10	gage loans;
11	"(12) the term 'natural and beneficial flood-
12	plain functions' means—
13	"(A) the functions associated with the nat-
14	ural or relatively undisturbed floodplain that (i)
15	moderate flooding, retain flood waters, reduce
16	erosion and sedimentation, and mitigate the ef-
17	fect of waves and storm surge from storms, and
18	(ii) reduce flood related damage; and
19	"(B) ancillary beneficial functions, includ-
20	ing maintenance of water quality and recharge
21	of ground water, that reduce flood related dam-
22	age;
23	"(13) the term 'regulated lending institution
24	means a bank, savings and loan association, credit

union, or similar institution subject to the super-

vision, approval, regulation, or insuring of a Federalentity for lending regulation;

"(14) the term 'other lending institution' means any lending institution that is not subject to the supervision, approval, regulation, or insuring of any Federal entity for lending regulation and that is not a Federal agency lender, but does not include institutions engaged primarily in the purchase of mortgage loans; and

"(15) the term 'servicer' means the person responsible for receiving any scheduled periodic payments from a borrower pursuant to the terms of a loan, including amounts for taxes, insurance premiums, and other charges with respect to the property, and making the payments of principal and interest and such other payments with respect to the amounts received from the borrower as may be required pursuant to the terms of the loan.".

19 (b) Conforming Amendment.—Section 1322(d) of 20 the National Flood Insurance Act of 1968 (42 U.S.C. 21 4029(d)) is amended by striking "federally supervised, ap-22 proved, regulated or insured financial institution" and in-

23 serting "regulated lending institution, other lending insti-

24 tution, or Federal agency lender".

# 1 TITLE II—COMPLIANCE AND INCREASED PARTICIPATION

3	SEC. 201. EXISTING FLOOD INSURANCE PURCHASE RE-
4	QUIREMENTS.
5	Section 102(a) of the Flood Disaster Protection Act
6	of 1973 (42 U.S.C. 4012a(a)) is amended—
7	(1) by inserting after "(a)" the following: "RE-
8	quirement for Federal Assistance for Acqui-
9	SITION OR CONSTRUCTION.—"; and
10	(2) by adding at the end the following new sen-
11	tence: "This subsection may not be construed to per-
12	mit the provision of any amount of financial assist-
13	ance with respect to any building or mobile home
14	and related personal property for which flood insur-
15	ance is required under this subsection, unless the re-
16	quirements under this subsection are complied with
17	in full. The prohibitions and requirements of this
18	subsection relating to financial assistance may not
19	be waived for any purpose.".
20	SEC. 202. EXPANDED FLOOD INSURANCE PURCHASE RE-
21	QUIREMENTS.
22	Section 102(b) of the Flood Disaster Protection Act
23	of 1973 (42 U.S.C. 4012a(b)) is amended to read as fol-
24	lows:

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"(1) Regulated Lending institutions.— Each Federal entity for lending regulation (after consultation and coordination with the Financial Institutions Examination Council established under the Federal Financial Institutions Examination Council Act of 1974) shall by regulation direct regulated lending institutions not to make, increase, extend, or renew, after the expiration of 60 days following the date of the enactment of this Act, any loan secured by improved real estate or a mobile home located or to be located in an area that has been identified by the Director as an area having special flood hazards and in which flood insurance has been made available under the National Flood Insurance Act of 1968, unless the building or mobile home and any personal property securing such loan is covered for the term of the loan by flood insurance in an amount at least equal to the outstanding principal balance of the loan or the maximum limit of coverage made available under the Act with respect to the particular type of property, whichever is less.

"(2) OTHER LENDING INSTITUTIONS.—The Secretary of Housing and Urban Development (after consultation and coordination with the Financial In-

1	stitutions Examination Council) shall by regulation
2	direct that—
3	"(A) any other lending institution may not

make, increase, extend, or renew any loan secured by improved real estate consisting of a 1-to 4-family residence or a mobile home located or to be located in an area that has been identified by the Director of the Federal Emergency Management Agency as an area having special flood hazards and in which flood insurance has been made available under the National Flood Insurance Act of 1968, unless the building or mobile home and any personal property securing such loan is covered for the term of the loan by flood insurance in the amount provided in paragraph (1); and

# "(B) any loan that is-

"(i) secured by improved real estate or a mobile home located in an area that has been identified at the time of the origination of the loan by the Director of the Federal Emergency Management Agency, as an area of special flood hazards and in which flood insurance is available under

the National Flood Insurance Act of 1968, 1 2 and "(ii) purchased by the Government 3 National Mortgage Association, is covered for the term of the loan by flood in-5 surance in the amount provided in paragraph 6 7 (1).8 "(3) Federal agency lenders.—A Federal 9 agency lender may not make, increase, extend, or 10 renew any loan secured by improved real estate or 11 a mobile home located or to be located in an area that has been identified by the Director of the Fed-12 eral Emergency Management Agency as an area 13 having special flood hazards and in which flood in-14 surance has been made available under the National 15 Flood Insurance Act of 1968, unless the building or 16 17 mobile home and any personal property securing 18 such loan is covered for the term of the loan by flood 19 insurance in the amount provided in paragraph (1).

The relevant head of each Federal agency lender shall issue any regulations necessary to carry out

this paragraph. Such regulations shall be consistent with and substantially identical to the regulations is-

sued under paragraphs (1) and (2).

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1	"(4) GOVERNMENT-SPONSORED ENTERPRISES
2	FOR HOUSING.—The Federal National Mortgage As-
3	sociation and the Federal Home Loan Mortgage
4	Corporation shall implement procedures reasonably
5	designed to ensure that any loan that is—
6	"(A) secured by improved real estate or a
7	mobile home located in an area that has been
8	identified at the time of the origination of the
9	loan by the Director as an area of special flood
10	hazards and in which flood insurance is avail-
11	able under the National Flood Insurance Act of
12	1968, and
13	"(B) purchased by either such entity,
14	is covered for the term of the loan by flood insur-
15	ance in the amount provided in paragraph (1).
16	"(5) Contested Determinations.—If a bor-
17	rower under a loan disputes or challenges the deter-
18	mination of the lender that the improved real estate
19	or mobile home securing the loan is located in an
20	area of special flood hazards, the lender shall review
21	and consider any relevant information, as deter-
22	mined by the Director, submitted to the lender by
23	the borrower.
24	"(6) Applicability.—Paragraphs (2) through
25	(4) shall apply only with respect to any loan made,

- increased, extended, or renewed after the expiration
- 2 of the 1-year period beginning on the date of the en-
- actment of the National Flood Insurance Reform
- 4 Act of 1994.".

#### 5 SEC. 203. ESCROW OF FLOOD INSURANCE PAYMENTS.

- 6 Section 102 of the Flood Disaster Protection Act of
- 7 1973 (42 U.S.C. 4012a) is amended by adding at the end
- 8 the following new subsection:
- 9 "(d) Escrow of Flood Insurance Payments.—
- 10 "(1) PRIVATE LENDERS.—For loans secured by
- residential real estate, each Federal entity for lend-
- ing regulation (with respect to any loans of regu-
- lated lending institutions) and the Secretary of
- 14 Housing and Urban Development (with respect to
- any loans of other lending institutions), after con-
- sultation and coordination with the Financial Insti-
- tutions Examination Council, shall by regulation re-
- quire that, if a lender or other servicer of the loan
- requires the escrowing of taxes, insurance premiums,
- fees, or any other charges for a loan secured by resi-
- dential real estate or a mobile home, then all pre-
- 22 miums and fees for flood insurance under the Na-
- tional Flood Insurance Act of 1968 for the residen-
- 24 tial real estate or mobile home shall be paid to the
- lender or servicer of the loan. Premiums and fees

paid to the lender or servicer shall be paid in a manner sufficient to make payments as due for the duration of the loan. Upon receipt of the premiums, the lender or servicer of the loan shall deposit the premiums in an escrow account on behalf of the borrower. Upon receipt of a notice from the Director or the provider of the insurance that insurance premiums are due, the lender or servicer shall pay from the escrow account to the provider of the insurance that amount of insurance premiums owed.

- "(2) FEDERAL AGENCY LENDERS.—The appropriate head of each Federal agency lender shall by regulation require and provide for escrow and payment of any flood insurance premiums and fees relating to residential property securing loans made by the Federal agency lender under the circumstances and in the manner provided under paragraph (1). Any regulations issued under this paragraph shall be consistent with and substantially identical to the regulations issued under paragraph (1).
- "(3) APPLICABILITY OF RESPA.—Escrow accounts established pursuant to this subsection shall be subject to the provisions of section 10 of the Real Estate Settlement Procedures Act of 1974.

"(4) APPLICABILITY.—This subsection shall apply only with respect to any loan made, increased, extended, or renewed after the expiration of the 1-year period beginning on the date of the enactment of the National Flood Insurance Reform Act of 1994.".

### 7 SEC. 204. PLACEMENT OF FLOOD INSURANCE BY LENDERS.

- 8 (a) Actions Required by Lender.—Section 102
- 9 of the Flood Disaster Protection Act of 1973 (42 U.S.C.
- 10 4012a), as amended by the preceding provisions of this
- 11 Act, is further amended by adding at the end the following
- 12 new subsection:
- 13 "(e) Placement of Flood Insurance by Lend-
- 14 ER.—
- 15 "(1) Notification to borrower of lack of COVERAGE.—If, at any time during the term of a 16 17 loan secured by improved real estate or by a mobile 18 home located in an area that has been identified by 19 the Director as an area having special flood hazards 20 and in which flood insurance is available under the 21 National Flood Insurance Act of 1968, the lender or 22 servicer for the loan determines that the building or mobile home and any personal property securing the 23 loan is covered by flood insurance in an amount less 24

than the amount required for the property pursuant

to subsection (b), the lender or servicer shall notify the borrower under the loan that the borrower should obtain, at the borrower's expense, an amount of flood insurance for the property that is not less than the amount under subsection (b)(1), for the term of the loan.

"(2) Purchase of coverage on behalf of Borrower.—If the borrower fails to purchase such flood insurance within 60 days after such notification, the lender or servicer for the loan shall purchase the insurance on behalf of the borrower and may charge the borrower for the cost of premiums and fees incurred by the lender or servicer for the loan in purchasing the insurance.

"(3) REVIEW OF DETERMINATION REGARDING REQUIRED PURCHASE.—

"(A) IN GENERAL.—A borrower may request that the Director review a determination that the improved real estate or mobile home securing the loan is located in an area of special flood hazards. Not later than 45 days after the Director receives the request, the Director shall review the determination and provide the borrower with a letter stating whether or not the

1	property is in a special flood hazards area. The
2	determination of the Director shall be final.
3	"(B) EFFECT OF DETERMINATION.—Any
4	person to whom a borrower provides a letter is-
5	sued by the Director pursuant to subparagraph
6	(A), stating that the property of the borrower
7	is not in an area of special flood hazards, shall
8	have no obligation under this title to require the
9	purchase of flood insurance on the property
10	during the 1-year period beginning upon the
11	date that such letter is provided.
12	"(4) Applicability.—This subsection shall
13	apply to all loans outstanding on or after the date
14	of enactment of the National Flood Insurance Re-
15	form Act of 1994.".
16	SEC. 205. PENALTIES FOR FAILURE TO REQUIRE FLOOD IN-
17	SURANCE OR NOTIFY.
18	Section 102 of the Flood Disaster Protection Act of
19	1973 (42 U.S.C. 4012a), as amended by the preceding
20	provisions of this Act, is further amended by adding at
21	the end the following new subsections:
22	"(f) Civil Monetary Penalties for Failure to
23	Require Flood Insurance or Notify.—
24	"(1) CIVIL MONETARY PENALTIES AGAINST
25	LENDERS.—Any regulated or other lending institu-

1	tion that is found to have a pattern or practice of
2	committing violations under paragraph (2) shall be
3	assessed a civil penalty by the appropriate Federal
4	entity for lending regulation (with respect to regu-
5	lated lending institutions) or the Secretary of Hous-
6	ing and Urban Development (with respect to other
7	lending institutions) in the amount provided under
8	paragraph (5).
9	"(2) Lender violations.—The violations re-
10	ferred to in paragraph (1) shall be—
11	"(A) making, increasing, extending, or re-
12	newing loans in violation of—
13	"(i) the regulations issued pursuant to
14	subsection (b) of this section;
15	"(ii) the escrow requirements under
16	subsection (d) of this section; or
17	"(iii) the notice requirements under
18	section 1364 of the National Flood Insur-
19	ance Act of 1968; or
20	"(B) failure to provide notice or purchase
21	flood insurance coverage in violation of sub-
22	section (e) of this section.
23	"(3) CIVIL MONETARY PENALTIES AGAINST
24	GSE'S.—If the Federal National Mortgage Associa-
25	tion or the Federal Home Loan Mortgage Corpora-

- tion is found by the Director of the Office of Federal Housing Enterprise Oversight of the Department of Housing and Urban Development to have a pattern or practice of purchasing loans in violation of the procedures established pursuant to subsection (b) (4) of this section, the Director of such Office shall as-sess a civil penalty against such enterprise in the amount provided under paragraph (5) of this sub-section. For purposes of this subsection, the term 'enterprise' means the Federal National Mortgage Association or the Federal Home Loan Mortgage Corporation.
  - "(4) NOTICE AND HEARING.—A penalty under this subsection may be issued only after notice and an opportunity for a hearing on the record.
  - "(5) Amount.—A civil monetary penalty under this subsection may not exceed \$350 for each violation under paragraph (2) or paragraph (3). The total amount of penalties assessed under this subsection against any single regulated lending institution, other lending institution, or enterprise for any calendar year may not exceed \$100,000.
  - "(6) LENDER COMPLIANCE.—Notwithstanding any State or local law, for purposes of this subsection, any lender that purchases flood insurance or

- renews a contract for flood insurance on behalf of or as an agent of a borrower of a loan for which flood insurance is required shall be considered to have complied with the regulations issued under subsection (b).
  - "(7) EFFECT OF TRANSFER ON LIABILITY.—
    Any sale or other transfer of a loan by a lender who has committed a violation under paragraph (1), that occurs subsequent to the violation, shall not affect the liability of the transferring lender with respect to any penalty under this subsection. A lender shall not be liable for any violations relating to a loan committed by another lender who previously held the loan.
    - "(8) Deposit of Penalties.—Any penalties collected under this subsection shall be paid into the National Flood Mitigation Fund under section 1367 of the National Flood Insurance Act of 1968.
    - "(9) Additional penalty under this subsection shall be in addition to any civil remedy or criminal penalty otherwise available.
  - "(10) STATUTE OF LIMITATIONS.—No penalty may be imposed under this subsection after the expiration of the 5-year period beginning on the date of

- the occurrence of the violation for which the penalty 1 2 is authorized under this subsection.
- 3 "(g) Other Actions to Remedy Pattern of Noncompliance.—
- "(1) AUTHORITY OF FEDERAL ENTITIES FOR 5 LENDING REGULATION.—The head of the applicable 6 7 Federal entity for lending regulation may require a regulated lending institution to take such remedial 8 9 actions as are necessary to ensure that the regulated lending institution complies with the requirements of 10 the national flood insurance program if the Federal 12 agency for lending regulation makes a determination under paragraph (3) regarding the regulated lending 13 14 institution.
  - "(2) AUTHORITY OF SECRETARY OF HUD.—The Secretary of Housing and Urban Development may require an other lending institution to take such remedial actions as are necessary to ensure that the other lending institution complies with the requirements of the national flood insurance program if such Secretary makes a determination under paragraph (3) regarding the other lending institution.
  - "(3) DETERMINATION OF VIOLATIONS.—A determination under this paragraph shall be a finding that—

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1	"(A) the regulated lending institution or
2	other lending institution, as the case may be,
3	has engaged in a pattern and practice of non-
4	compliance in violation of the regulations issued
5	pursuant to subsection (b), (d), or (e) of this
6	section or the notice requirements under section
7	1364 of the National Flood Insurance Act of
8	1968; and
9	"(B) the regulated lending institution or
10	other lending institution, as the case may be,
11	has not demonstrated measurable improvement
12	in compliance despite the assessment of civil
13	monetary penalties under subsection (f).".
14	SEC. 206. ONGOING COMPLIANCE WITH FLOOD INSURANCE
15	PURCHASE REQUIREMENTS.
16	Section 102 of the Flood Disaster Protection Act of
17	1973 (42 U.S.C. 4012a), as amended by the preceding
18	provisions of this Act, is further amended by adding at
19	the end the following new subsection:
20	"(h) Notification of Flood Hazards to Loan
21	Transferee.—
22	"(1) In general.—Except as provided in para-
23	graphs (2) through (5), before the sale or transfer
24	of any loan secured by improved real estate or a mo-
25	bile home, the seller or transferor of the loan shall

determine whether the property is in an area that has been designated by the Director as an area having special flood hazards. The seller or transferor shall, before sale or transfer, notify the purchaser or transferee and any servicer of the loan in writing regarding the results of the determination. A determination under this paragraph shall be evidenced using the standard hazard determination form under section 1365 of the National Flood Insurance Act of 1968.

- "(2) EXCEPTIONS.—For any loan secured by improved real estate or a mobile home, a determination and notice under paragraph (1) shall not be required if, during the 5-year period ending on the date of the sale or transfer of the loan—
  - "(A) a determination and notice under paragraph (1) has been made for the property secured by the loan; or
  - "(B)(i) the loan has been made, increased, extended, or renewed; and
  - "(ii) the lender making, increasing, extending, or renewing the loan was subject, at the time of such transaction, to regulations issued pursuant to paragraph (1), (2), or (3) of subsection (b).

1	"(3) Loans transferred by fdic.—
2	"(A) IN GENERAL.—Except as provided in
3	subparagraph (B), for any loan secured by im-
4	proved real estate or a mobile home that is sold
5	or transferred by the Federal Deposit Insurance
6	Corporation acting in its corporate capacity or
7	in its capacity as conservator or receiver, the
8	purchaser or transferee of the loan shall deter-
9	mine whether the property is in an area that
10	has been designated by the Director as an area
11	having special flood hazards.
12	"(B) Exceptions.—Such determination
13	and notice shall not be required for any loan—
14	"(i) sold or transferred to an entity
15	under the control of the Federal Deposit
16	Insurance Corporation; or
17	"(ii) for which the purchaser or trans-
18	feree exercises any available option to
19	transfer or put the loan back to the Fed-
20	eral Deposit Insurance Corporation.
21	"(C) Notice to director.—A purchaser
22	or transferee of a loan required to make a de-
23	termination and notification under subpara-
24	graph (A) shall notify the Director and any
25	servicer of the loan of the results of the deter-

mination (using the standard hazard determination form under section 1365 of the National Flood Insurance Act of 1968) before the expiration of the 90-day period beginning on the later of (i) the purchase or transfer of the loan, or (ii) the expiration of any option that the purchaser or transferee may have to transfer or put the loan back to the Federal Deposit Insurance Corporation.

# "(4) Loans transferred by RTC.—

"(A) IN GENERAL.—For any loan secured by improved real estate or a mobile home that is sold or transferred by the Resolution Trust Corporation acting in its corporate capacity or in its capacity as a conservator or receiver, the purchaser or transferee of the loan shall determine whether the property is in an area that has been designated by the Director as an area having special flood hazards if—

"(i) the Resolution Trust Corporation acquires the loan after the date of the effectiveness of this subsection and sells or transfers the loan before the expiration of the 12-month period beginning on such effective date; or

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1 "(ii) the Corporation holds the loan 2 on the date of the effectiveness of this sub-3 section and sells or transfers the loan be-4 fore the expiration of the 6-month period 5 beginning on such effective date.

"(B) Notice to director.—A purchaser or transferee of a loan required to make a determination and notification under subparagraph (A) shall notify the Director and any servicer of the loan of the results of the determination (using the standard hazard determination form under section 1365 of the National Flood Insurance Act of 1968) before the expiration of the 90-day period beginning upon the purchase or transfer of the loan.

# "(5) Loans transferred by NCUA.—

"(A) IN GENERAL.—Except as provided in subparagraph (C), for any loan secured by improved real estate or a mobile home that is sold or transferred by the National Credit Union Administration acting in its corporate capacity or in its capacity as a conservator or liquidating agent, the purchaser or transferee of the loan shall determine whether the property is in an

area that has been designated by the Director as an area having special flood hazards.

- "(B) Notice to director.—A purchaser or transferee of a loan required to make a determination and notification under subparagraph (A) shall notify the Director and any servicer of the loan of the results of the determination (using the standard hazard determination form under section 1365 of the National Flood Insurance Act of 1968) before the expiration of the 90-day period beginning upon the purchase or transfer of the loan.
- "(C) EXCEPTION.—Such determination and notice shall not be required for any loan sold or transferred to an entity under the control of the National Credit Union Administration.
- "(6) APPLICABILITY.—This subsection shall apply only with respect to any loan outstanding or entered into after the expiration of the 1-year period beginning on the date of the enactment of the National Flood Insurance Reform Act of 1994.".

1	SEC. 207. FEES FOR DETERMINING APPLICABILITY OF
2	FLOOD INSURANCE PURCHASE REQUIRE-
3	MENTS.
4	Section 102 of the Flood Disaster Protection Act of
5	1973 (42 U.S.C. 4012a) as amended by the preceding pro-
6	visions of this Act, is further amended by adding at the
7	end the following new subsection:
8	"(i) Fee for Determining Location.—Notwith-
9	standing any other Federal or State law, any lender for
10	a loan described in paragraph (1), (2), or (3) of subsection
11	(b) may charge a reasonable fee (as determined by the
12	Director) for the costs of determining whether the prop-
13	erty securing the loan is located in an area of special flood
14	hazards, but only in accordance with the following require-
15	ments:
16	"(1) Borrower fee.—The borrower under
17	such a loan may be charged the fee, but only if the
18	determination is made pursuant to—
19	"(A) the making, increasing, extending, or
20	renewing of the loan that is initiated by the
21	borrower; or
22	"(B) a revision or updating under section
23	1360(f) of the floodplain areas and flood-risk
24	zones or publication of a notice or compendia
25	under subsection (h) or (i) of section 1360 that
26	affects the area in which the property securing

the loan is located or that, in the determination
of the Director, may reasonably be considered
to require a determination under this subsection.

"(2) PURCHASER OR TRANSFEREE FEE.—The purchaser or transferee of such a loan may be charged the fee in the case of sale or transfer of the loan.".

## 9 SEC. 208. NOTICE REQUIREMENTS.

- Section 1364 of the National Flood Insurance Act of 11 1968 (42 U.S.C. 4104a) is amended to read as follows:
- 12 "NOTICE REQUIREMENTS
- "Sec. 1364. (a) Notification of Special Flood
- 14 HAZARDS.—
- 15 "(1) REGULATED LENDING INSTITUTIONS.—
- 16 Each Federal entity for lending regulation, after
- consultation and coordination with the Financial In-
- stitutions Examination Council, shall by regulation
- require regulated lending institutions, as a condition
- of making, increasing, extending, or renewing any
- loan secured by improved real estate or a mobile
- 22 home located or to be located in an area that has
- been identified by the Director under this title or the
- 24 Flood Disaster Protection Act of 1973 as an area
- having special flood hazards, to notify the purchaser
- or lessee (or obtain satisfactory assurances that the

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seller or lessor has notified the purchaser or lessee) and the servicer of the loan of such special flood hazards, in writing, a reasonable period in advance of the signing of the purchase agreement, lease, or other documents involved in the transaction. The regulations shall also require that the lenders retain a record of the receipt of the notices by the purchaser or lessee and the servicer.

OTHER LENDING INSTITUTIONS.—The Secretary of Housing and Urban Development shall by regulation require notification in the manner provided under paragraph (1) with respect to any loan made by another lending institution and secured by improved real estate consisting of a 1- to 4-family residence or a mobile home located or to be located in an area that has been identified by the Director under this title or the Flood Disaster Protection Act of 1973 as an area having special flood hazards. Any regulations issued under this paragraph shall be consistent with and substantially identical to the regulations issued under paragraph (1) (except to the extent necessary to provide for differences between the types of loans for which notice is required under this paragraph and the types for which notice is required under paragraph (1)).

"(3) FEDERAL AGENCY LENDERS.—The appro-1 2 priate head of each Federal agency lender shall by regulation require notification in the manner pro-3 vided under paragraph (1) with respect to any loan that is made by the Federal agency lender and se-5 cured by improved real estate or a mobile home lo-6 7 cated or to be located in an area that has been identified by the Director under this title or the Flood 8 Disaster Protection Act of 1973 as an area having 9 special flood hazards. Any regulations issued under 10 11 this paragraph shall be consistent with and substan-12 tially identical to the regulations issued under paragraph (1). 13

"(4) CONTENTS OF NOTICE.—Written notification required under this subsection shall include—

"(A) a warning, in a form to be established in consultation with and subject to the approval of the Director, stating that the real estate or mobile home securing the loan is located or is to be located in an area having special flood hazards;

"(B) a description of the flood insurance purchase requirements under section 102(b) of the Flood Disaster Protection Act of 1973:

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"(C) a statement that flood insurance coverage may be purchased under the national flood insurance program and is also available from private insurers; and

"(D) any other information that the Director considers necessary to carry out the purposes of the national flood insurance program.

# "(b) Notification of Change of Servicer.—

"(1) LENDING INSTITUTIONS.—Each Federal entity for lending regulation (with respect to regulated lending institutions) and the Secretary of Housing and Urban Development (with respect to other lending institutions), after consultation and coordination with the Financial Institutions Examination Council, shall by regulation require such institutions, as a condition of making, increasing, extending, renewing, selling, or transferring any loan described in subsection (a)(1), to notify the Director (or the designee of the Director) in writing during the term of the loan of the servicer of the loan. Such institutions shall also notify the Director (or such designee) of any change in the servicer of the loan, not later than 60 days after the effective date of such change. The regulations under this subsection shall provide that upon any change in the servicing

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- of a loan, the duty to provide notification under this subsection shall transfer to the transferee servicer of
- 3 the loan.
- "(2) FEDERAL AGENCY LENDERS.—The appropriate head of each Federal agency lender shall by 5 regulation provide for notification in the manner 6 7 provided under paragraph (1) with respect to any loan described in subsection (a)(1) that is made by 8 the Federal agency lender. Any regulations issued 9 under this paragraph shall be consistent with and 10 substantially identical to the regulations issued 11 under paragraph (1) of this subsection. 12
- 13 "(c) NOTIFICATION OF EXPIRATION OF INSUR-14 ANCE.—The Director (or the designee of the Director)
- 15 shall, not less than 45 days before the expiration of any
- 16 contract for flood insurance under this title, issue notice
- 17 of such expiration by first class mail to the owner of the
- 18 property, the servicer of any loan secured by the property
- 19 covered by the contract, and the owner of the loan.".
- 20 SEC. 209. STANDARD HAZARD DETERMINATION FORMS.
- 21 Chapter III of the National Flood Insurance Act of
- 22 1968 (42 U.S.C. 4101 et seq.) is amended by adding at
- 23 the end the following new section:
- 24 "STANDARD HAZARD DETERMINATION FORMS
- 25 "Sec. 1365. (a) Development.—The Director, in
- 26 consultation with representatives of the mortgage and

- 1 lending industry, the Federal entities for lending regula-
- 2 tion, the Federal agency lenders, and any other appro-
- 3 priate individuals, shall develop standard written and elec-
- 4 tronic forms for determining the flood hazard exposure of
- 5 a property for use in connection with loans secured by im-
- 6 proved real estate or a mobile home. The written and elec-
- 7 tronic forms shall be established by regulations issued not
- 8 later than 270 days after the date of the enactment of
- 9 the National Flood Insurance Reform Act of 1994.
- 10 "(b) Design and Contents.—
- 11 "(1) PURPOSE.—The form under subsection (a) 12 shall be designed to facilitate a determination of the
- exposure to flood hazards of structures located on
- the property to which the loan application relates.
- 15 The form shall be designed to facilitate compliance
- with the provisions of this title.
- 17 "(2) CONTENTS.—The form shall require iden-
- tification of the type of flood-risk zone in which the
- property is located, the complete map and panel
- 20 numbers for the property, and the date of the map
- used for the determination, with respect to flood
- hazard information on file with the Director. If the
- property is not located in an area of special flood
- hazards the form shall require a statement to such
- effect and shall indicate the complete map and panel

- 1 numbers of the property. If the complete map and
- 2 panel numbers for the property are not available be-
- 3 cause the property is not located in a community
- 4 that is participating in the national flood insurance
- 5 program or because no map exists for the relevant
- 6 area, the form shall require a statement to such ef-
- 7 fect. The form shall provide for inclusion or attach-
- 8 ment of any relevant documents indicating revisions
- 9 or amendments to maps.
- 10 "(c) REQUIRED USE.—The Federal entities for lend-
- 11 ing regulation shall by regulation require the use of the
- 12 form under this section by regulated lending institutions.
- 13 The appropriate head of each Federal agency lender shall
- 14 by regulation provide for the use of the form with respect
- 15 to any loan made by such Federal agency lender. The Sec-
- 16 retary of Housing and Urban Development shall by regu-
- 17 lation require use of the form in connection with loans
- 18 purchased by Federal National Mortgage Association and
- 19 the Federal Home Loan Mortgage Corporation and the
- 20 Government National Mortgage Association. The Sec-
- 21 retary of Housing and Urban Development shall encour-
- age the use of the form by other lending institutions.
- "(d) Guarantees Regarding Information.—In
- 24 providing information regarding special flood hazards on
- 25 the form developed under this section (or otherwise re-

- 1 quired of a lender not required to use the form under this
- 2 section) any lender making, increasing, extending, or re-
- 3 newing a loan secured by improved real estate or a mobile
- 4 home may provide for the acquisition or determination of
- 5 such information to be made by a person other than such
- 6 institution, only to the extent such person guarantees the
- 7 accuracy of the information. The Director shall by regula-
- 8 tions establish requirements relating to the nature and
- 9 manner of such guarantees.
- 10 "(e) ELECTRONIC FORM.—The Federal entities for
- 11 lending regulation, the Secretary of Housing and Urban
- 12 Development, and the appropriate head of each Federal
- 13 agency lender shall by regulation require any lender using
- 14 the electronic form developed under this section with re-
- 15 spect to any loan to make available upon the request of
- 16 such Federal entity, Secretary, or agency head, a written
- 17 form under this section for such loan within 48 hours after
- 18 such request.
- 19 "(f) EFFECTIVE DATE.—The regulations under this
- 20 section requiring use of the written and electronic forms
- 21 established pursuant to this section shall be issued to-
- 22 gether with the regulations required under subsection (a)
- 23 and shall take effect upon the expiration of the 90-day
- 24 period beginning on such issuance.".

### 1 SEC. 210. EXAMINATIONS REGARDING COMPLIANCE.

(a) Amendment to Federal Deposit Insurance
Act.—Section 10 of the Federal Deposit Insurance Act
(12 U.S.C. 1820) is amended by adding at the end the
following new subsection:
"(h) Flood Insurance Compliance by Insured
DEPOSITORY INSTITUTIONS.—
"(1) Examinations.—The appropriate Federal
banking agency shall, during each scheduled on-site
examination required by this section, determine
whether the insured depository institution is comply-
ing with the requirements of the national flood in-
surance program.
"(2) Report.—
"(A) REQUIREMENT.—Not later than 1
year after the date of enactment of the Na-
tional Flood Insurance Reform Act of 1994 and
biennially thereafter for the next 4 years, each
appropriate Federal banking agency shall sub-
mit a report to the Congress on compliance by
insured depository institutions with the require-
ments of the national flood insurance program.
"(B) CONTENTS.—The report shall include
a description of the methods used to determine
compliance, the number of institutions exam-

ined during the reporting year, a listing and

total number of institutions found not to be in compliance, actions taken to correct incidents of noncompliance, and an analysis of compliance, including a discussion of any trends, patterns, and problems, and recommendations regarding reasonable actions to improve the efficiency of the examinations processes.".

- 8 (b) AMENDMENT TO FEDERAL CREDIT UNION 9 ACT.—Section 204 of the Federal Credit Union Act (12 10 U.S.C. 1784) is amended by adding at the end the following new subsection:
- 12 "(e) Flood Insurance Compliance by Insured 13 Credit Unions.—
- "(1) EXAMINATION.—The Board shall, during each examination conducted under this section, determine whether the insured credit union is complying with the requirements of the national flood insurance program.

# 19 "(2) Report.—

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"(A) REQUIREMENT.—Not later than 1 year after the date of enactment of the National Flood Insurance Reform Act of 1994 and biennially thereafter for the next 4 years, the Board shall submit a report to Congress on compliance by insured credit unions with the re-

quirements of the national flood insurance program.

- "(B) Contents.—The report shall include a description of the methods used to determine compliance, the number of insured credit unions examined during the reporting year, a listing and total number of insured credit unions found not to be in compliance, actions taken to correct incidents of noncompliance, and an analysis of compliance, including a discussion of any trends, patterns, and problems, and recommendations regarding reasonable actions to improve the efficiency of the examinations processes."
- 15 (c) AMENDMENT TO FEDERAL HOUSING ENTER16 PRISES FINANCIAL SAFETY AND SOUNDNESS ACT OF
  17 1992.—Section 1317 of the Federal Housing Enterprises
  18 Financial Safety and Soundness Act of 1992 (12 U.S.C.
  19 4517) is amended by adding at the end the following new
  20 subsection:
- 21 "(g) Flood Insurance Compliance by Enter-22 prises.—
- "(1) EXAMINATION.—After the submission of the report under section 210(d) of the National Flood Insurance Reform Act of 1994, the Director

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1	shall, during each annual examination of an enter-
2	prise conducted under this section, determine wheth-
3	er the enterprise has established adequate proce-
4	dures required under section 102(b)(4) of the Flood
5	Disaster Protection Act of 1973 and is complying
6	with such procedures.
7	"(2) Exception.—The provisions of paragraph
8	(1) shall not apply with respect to an enterprise if
9	the Director—
10	"(A) determines, pursuant to the report
11	under section 210(d) of the National Flood In-
12	surance Reform Act of 1994, that the enter-
13	prise has established adequate procedures pur-
14	suant to section 102(b)(4) of the Flood Disas-
15	ter Protection Act of 1973 and has a pattern
16	of compliance with such procedures; and
17	"(B) certifies such finding in writing to
18	the Congress.
19	"(3) Report.—
20	"(A) REQUIREMENT.—Not later than 1
21	year after the date of enactment of the Na-
22	tional Flood Insurance Reform Act of 1994 and
23	biennially thereafter for the next 4 years, the
24	Director shall submit a report to Congress on

compliance by the enterprises with the proce-

dures established pursuant to section 102(b)(4)
of the Flood Disaster Protection Act of 1973.

"(B) Contents.—The report shall include a description of the methods used to determine compliance, identification of any enterprise found not to be in compliance, actions taken to correct incidents of noncompliance, and an analysis of compliance, including a discussion of any trends, patterns, and problems, and recommendations regarding reasonable actions to improve the efficiency of the examinations processes."

13 (d) GAO REPORT ON GSE COMPLIANCE.—Not later than 18 months after the date of enactment of this Act, 14 the Comptroller General of the United States shall submit a report to the Congress and the Director of the Office 16 of Federal Housing Enterprise Oversight of the Department of Housing and Urban Development regarding the procedures established by the Federal National Mortgage Association and the Federal Home Loan Mortgage Cor-21 poration pursuant to section 102(b)(4) of the Flood Disaster Protection Act of 1973. The report shall include a description of such procedures, an analysis of whether such 23 procedures are sufficient to comply with the requirements of such section, a determination of whether each enter-

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- 1 prise has complied with such procedures, a description of
- 2 any actions taken by each enterprise to correct any inci-
- 3 dents of noncompliance, and any recommendations regard-
- 4 ing reasonable actions to improve the procedures estab-
- 5 lished by the enterprises and compliance with such proce-
- 6 dures.

#### 7 SEC. 211. FINANCIAL INSTITUTIONS EXAMINATION COUN-

- 8 CIL.
- 9 Section 1006 of the Federal Financial Institutions
- 10 Examination Council Act of 1978 (12 U.S.C. 3305) is
- 11 amended by adding at the end the following new sub-
- 12 section:
- 13 "(g) The council shall consult and assist the Federal
- 14 entities for lending regulation and the Secretary of Hous-
- 15 ing and Urban Development in developing and coordinat-
- 16 ing uniform standards and requirements for use by lenders
- 17 as provided under the National Flood Insurance Act of
- 18 1968 and the Flood Disaster Protection Act of 1973.".
- 19 SEC. 212. CLERICAL AMENDMENTS.
- 20 Section 102 of the Flood Disaster Protection Act of
- 21 1973 (42 U.S.C. 4012a) is amended—
- 22 (1) by striking the section heading and insert-
- ing the following new section heading:

1	"FLOOD INSURANCE PURCHASE AND COMPLIANCE
2	REQUIREMENTS AND ESCROW ACCOUNTS"; and
3	(2) in subsection (c), by inserting "EXCEPTION
4	TO PURCHASE REQUIREMENTS FOR STATE-OWNED
5	PROPERTY.—" before "Notwithstanding".
6	TITLE III—RATINGS AND INCEN-
7	TIVES FOR COMMUNITY
8	FLOODPLAIN MANAGEMENT
9	PROGRAMS
10	SEC. 301. COMMUNITY RATING SYSTEM AND INCENTIVES
11	FOR COMMUNITY FLOODPLAIN MANAGE-
12	MENT.
13	Section 1315 of the National Flood Insurance Act of
14	1968 (42 U.S.C. 4022) is amended—
15	(1) by inserting after "SEC. 1315." the follow-
16	ing: "(a) Requirement for Participation in
17	FLOOD INSURANCE PROGRAM.—"; and
18	(2) by adding at the end the following new sub-
19	section:
20	"(b) Community Rating System and Incentives
21	FOR COMMUNITY FLOODPLAIN MANAGEMENT.—
22	"(1) Authority and goals.—The Director
23	shall carry out a community rating system program
24	to evaluate the measures adopted by areas (and sub-
25	divisions thereof) in which the Director has made

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flood insurance coverage available to provide for adequate land use and control provisions consistent with the comprehensive criteria for such land management and use under section 1361, to facilitate accurate risk-rating, to promote flood insurance awareness, and to complement adoption of more effective measures for floodplain and erosion management.

"(2) INCENTIVES.—The program under this subsection shall provide incentives in the form of adjustments in the premium rates for flood insurance coverage in areas that the Director determines have adopted and enforced the goals of the community rating system under this subsection. In providing incentives under this paragraph, the Director may provide for additional adjustments in premium rates for flood insurance coverage (A) in areas that the Director determines have implemented measures relating to the protection of natural and beneficial floodplain functions, and (B) in areas within which such premium rates have increased as a result of induced flooding risk from flood control or mitigation projects, as determined by the Director, except that the adjustment shall not reduce premium rates below the rate which would have been charged ab-

- sent the risk of induced flooding from the flood control or mitigation projects.
- "(3) FUNDS.—The Director shall carry out the program under this subsection with amounts, as the Director determines necessary, from the National Flood Insurance Fund under section 1310 and any other amounts that may be appropriated for such purpose.
- "(4) REPORTS.—The Director shall submit a 9 report to the Congress regarding the program under 10 11 this subsection not later than the expiration of the 2-year period beginning on the date of the enact-12 13 ment of the National Flood Insurance Reform Act of 14 1994. The Director shall submit a report under this 15 paragraph not less than every 2 years thereafter. Each report under this paragraph shall include an 16 17 analysis of the cost-effectiveness and other accom-18 plishments and shortcomings of the program and 19 any recommendations of the Director for legislation 20 regarding the program.".
- 21 **SEC. 302. FUNDING.**
- Section 1310(a) of the National Flood Insurance Act
- 23 of 1968 (42 U.S.C. 4017(a)) is amended—
- 24 (1) in paragraph (4), by striking "and" at the end:

1	(2) by redesignating paragraph (5) as para-
2	graph (7); and
3	(3) by inserting after paragraph (4) the follow-
4	ing new paragraph:
5	"(5) for carrying out the program under section
6	1315(b);".
7	TITLE IV—MITIGATION OF
8	FLOOD RISKS
9	SEC. 401. REPEAL OF FLOODED PROPERTY PURCHASE AND
10	LOAN PROGRAM.
11	(a) Repeal.—Section 1362 of the National Flood In-
12	surance Act of 1968 (42 U.S.C. 4103) is hereby repealed.
13	(b) Transition Phase.—Notwithstanding sub-
14	section (a), during the 1-year period beginning on the date
15	of the enactment of this Act, the Director of the Federal
16	Emergency Management Agency may enter into loan and
17	purchase commitments as provided under section 1362 of
18	such Act (as in effect immediately before the enactment
19	of this Act).
20	(c) Savings Provision.—Notwithstanding sub-
21	section (a), the Director shall take any action necessary
22	to comply with any purchase or loan commitment entered
23	into before the expiration of the period referred to in sub-
24	section (b) pursuant to authority under section 1362 of

- 1 the National Flood Insurance Act of 1968 or subsection
- 2 (b).
- 3 SEC. 402. TERMINATION OF EROSION-THREATENED STRUC-
- 4 TURES PROGRAM.
- 5 (a) IN GENERAL.—Section 1306 of the National
- 6 Flood Insurance Act of 1968 (42 U.S.C. 4013) is amended
- 7 by striking subsection (c).
- 8 (b) Transition Phase.—Notwithstanding sub-
- 9 section (a), during the 1-year period beginning on the date
- 10 of the enactment of this Act, the Director of the Federal
- 11 Emergency Management Agency may pay amounts under
- 12 flood insurance contracts for demolition or relocation of
- 13 structures as provided in section 1306(c) of the National
- 14 Flood Insurance Act of 1968 (as in effect immediately be-
- 15 fore the enactment of this Act).
- 16 (c) SAVINGS PROVISION.—Notwithstanding sub-
- 17 section (a), the Director shall take any action necessary
- 18 to make payments under flood insurance contracts pursu-
- 19 ant to any commitments made before the expiration of the
- 20 period referred to in subsection (b) pursuant to the au-
- 21 thority under section 1306(c) of the National Flood Insur-
- 22 ance Act of 1968 or subsection (b).
- 23 (d) Repeal of Findings Provision.—Section
- 24 1302 of the National Flood Insurance Act of 1968 (42
- 25 U.S.C. 4001) is amended by striking subsection (g).

## 1 SEC. 403. MITIGATION ASSISTANCE PROGRAM.

2	(a) IN GENERAL.—Chapter III of the National Flood
3	Insurance Act of 1968 (42 U.S.C. 4101 et seq.), as
4	amended by the preceding provisions of this Act, is further
5	amended by adding at the end the following new section:
6	"MITIGATION ASSISTANCE
7	"Sec. 1366. (a) Authority.—The Director shall
8	carry out a program to provide financial assistance to
9	States, communities, and individuals, using amounts made
10	available from the National Flood Mitigation Fund under
11	section 1367, for planning and carrying out activities de-
12	signed to reduce the risk of flood damage to structures
13	covered under contracts for flood insurance under this
14	title. Such financial assistance shall be made available to
15	States and communities in the form of grants under sub-
16	section (b) for planning assistance and to States, commu-
17	nities, and individuals in the form of grants under this
18	section for carrying out mitigation activities.
19	"(b) Planning Assistance Grants.—
20	"(1) In GENERAL.—The Director may make
21	grants under this subsection to States and commu-
22	nities to assist in developing mitigation plans under
23	subsection (c)(1).
24	"(2) Funding.—Of any amounts made avail-
25	able from the National Flood Mitigation Fund for
26	use under this section in any fiscal year, the Direc-

1	tor may use not more than \$1,500,000 to provide
2	planning assistance grants under this subsection.
3	"(3) Limitations.—
4	"(A) Timing.—A grant under this sub-
5	section may be awarded to a State or commu-
6	nity not more than once every 5 years and each
7	grant may cover a period of 1 to 3 years.
8	"(B) SINGLE GRANTEE AMOUNT.—A grant
9	for planning assistance may not exceed—
10	"(i) \$150,000, to any State; or
11	"(ii) \$50,000, to any community.
12	"(C) CUMULATIVE STATE GRANT
13	AMOUNT.—The sum of the amounts of grants
14	made under this subsection in any fiscal year to
15	any one State and all communities located in
16	such State may not exceed \$300,000.
17	"(c) Eligibility for Mitigation Assistance.—
18	"(1) States and communities.—To be eligi-
19	ble to receive financial assistance under this section
20	for mitigation activities, a State or community shall
21	develop, and have approved by the Director, a flood
22	risk mitigation plan (in this section referred to as a
23	'mitigation plan'), that describes the mitigation ac-
24	tivities to be carried out with assistance provided
25	under this section is consistent with the criteria es-

tablished by the Director under section 1361, and provides protection against flood losses to structures covered by contracts for flood insurance under this title. The mitigation plan shall be consistent with a comprehensive strategy for mitigation activities for the area affected by the mitigation plan, that has been adopted by the State or community following a public hearing.

- "(2) Individual shall be eligible to receive financial assistance under this section only if—
  - "(A) the individual submits to the Director, and the Director approves, an application for mitigation assistance that describes the mitigation activities to be carried out with assistance provided under this section;
  - "(B) the assistance provided under this section is to be used for mitigation activities for a structure that has been damaged as a result of a flood event that occurred not more than 60 days before the submission of the application for the assistance;
  - "(C) because of damage caused by the flood event, expenditures are necessary to bring the structure into compliance with the measures

adopted by the applicable State or community pursuant to section 1315 and the mitigation activities described in the application will result in such compliance; and

- 5 "(D) the structure was covered by a con-6 tract for flood insurance at the time of the flood 7 event.
- 8 "(d) Notification of Approval and Grant 9 Award.—
- "(1) 10 GENERAL STATE AND **COMMUNITY** 11 PLANS.—Except as provided under paragraph (2), the Director shall notify a State or community sub-12 mitting a mitigation plan of the approval or dis-13 14 approval of the plan not later than 120 days after 15 submission of the plan.
  - "(2) STATE AND COMMUNITY PLANS FOR MITI-GATION ACTIVITIES TO RESPOND TO FLOOD EVENTS.—If a State or community submits a mitigation plan not later than 15 days after the occurrence of a flood event that proposes mitigation activities for structures damaged as a result of the flood event that are necessary to bring such structures into compliance with the measures adopted by the applicable State or community pursuant to section 1315, then the Director shall notify the State

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- or community of the approval or disapproval of the plan not later than 30 days after submission of the plan.
  - "(3) Individual applications for mitigation assistance to respond to flood events.—The Director shall notify an individual who submits an application for mitigation assistance under subsection (c)(2) of the approval or disapproval of the application not later than—
    - "(A) 30 days after the submission of the application, except in cases described in subparagraph (B); or
    - "(B) in any case in which the structure subject to the application submitted by the individual is subject to a mitigation plan subsequently submitted under paragraph (2) by the State or community in which the structure is located, the expiration of the 30-day period referred to in paragraph (2).
    - "(4) NOTIFICATION OF DISAPPROVAL.—If the Director does not approve a mitigation plan or application submitted under this subsection, the Director shall notify, in writing, the State, community, or individual submitting the plan or application of the reasons for such disapproval.

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financial assistance to be provided under this section to an individual pursuant to an application for mitigation assistance submitted and approved under subsection (c)(2) shall be made available to the individual not later than 15 days after the individual is notified under paragraph (2) of this subsection of the approval of the application, unless otherwise agreed to by the Director and the individual.

## "(e) Eligible Mitigation Activities.—

DETERMINATION.—Amounts "(1) provided under this section (other than under subsection (b)) may be used only for mitigation activities specified in an application for mitigation assistance or mitigation plan approved by the Director under subsection (d). The Director may approve only applications and mitigation plans that specify mitigation activities that the Director determines are technically feasible and cost-effective and only such applications and plans that propose activities that are cost-beneficial to the National Flood Mitigation Fund. The Director shall provide assistance under this section to the extent amounts are available in the National Flood Mitigation Fund pursuant to appropriation Acts,

- subject only to the absence of approvable applications and mitigation plans.

  "(2) PRIORITY.—The Director shall make every
  - "(2) PRIORITY.—The Director shall make every effort to provide mitigation assistance under this section for applications and mitigation plans proposing activities for repetitive loss structures and structures that have incurred substantial damage.
  - "(3) ELIGIBLE ACTIVITIES.—The Director shall determine whether mitigation activities described in an application for mitigation assistance or a mitigation plan submitted under subsection (d) comply with the requirements under paragraph (1). Such activities may include—
    - "(A) demolition or relocation of any structure located on land that is along the shore of a lake or other body of water and is certified by an appropriate State or local land use authority to be subject to imminent collapse or subsidence as a result of erosion or flooding;
    - "(B) elevation, relocation, demolition, or floodproofing of structures (including public structures) located in special flood hazard areas or other areas of flood risk;
    - "(C) acquisition by States and communities of properties (including public properties)

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located in special flood hazard areas or other 1 2 areas of flood risk and properties substantially damaged by flood, for public use, as the Direc-3 tor determines is consistent with sound land management and use in such area; 6 "(D) minor physical mitigation efforts that 7 do not duplicate the flood prevention activities of other Federal agencies and that lessen the 8 9 frequency or severity of flooding and decrease predicted flood damages, which shall not in-10 11 clude major flood control projects such as dikes, 12 levees, seawalls, groins, and jetties unless the Director specifically determines in approving a 13 14 mitigation plan that such activities are the most 15 cost-effective mitigation activities for the Na-16 tional Flood Mitigation Fund; 17 "(E) beach nourishment activities; 18 "(F) the provision of technical assistance 19 by States to communities and individuals to 20 conduct eligible mitigation activities; 21 "(G) other activities that the Director con-22 siders appropriate and specifies in regulation; 23 and "(H) other mitigation activities not de-24 scribed in subparagraphs (A) through (F) or

the regulations issued under subparagraph (G), 1 2 that are described in the mitigation plan of a State or community or the application of an in-3 4 dividual for mitigation assistance. 5 "(f) Limitations on Amount of Assistance.— 6 "(1) Amount.—The sum of the amounts of 7 mitigation assistance provided under this section during any 5-year period may not exceed— 8 "(A) \$10,000,000, to any State; 9 10 "(B) \$3,300,000, to any community; or "(C) \$20,000, to any individual. 11 "(2) Geographic.—The sum of the amounts 12 of mitigation assistance provided under this section 13 14 during any 5-year period to any one State and all 15 communities located in such State may not exceed 16 \$20,000,000. 17 "(3) WAIVER.—The Director may waive the 18 dollar amount limitations under subparagraphs (A) 19 and (B) of paragraph (1) and paragraph (2) for any 20 State or community for any 5-year period during which a major disaster or emergency declared by the 21 22 President (pursuant to the Robert T. Stafford Disaster Relief and Emergency Assistance Act) as a re-23 sult of flood conditions is in effect with respect to 24

areas in the State or community.

"(g) Matching Requirement.—

"(1) In General.—The Director may not provide mitigation assistance under this section to a State, community, or individual in an amount exceeding 3 times the amount that the State, community, or individual certifies, as the Director shall require, that the State, community, or individual will contribute from non-Federal funds to develop a mitigation plan or application under subsection (c) and to carry out mitigation activities under the approved mitigation plan or application. In no case shall any in-kind contribution by any State, community, or individual exceed one-half of the amount of non-Federal funds contributed by the State, community, or individual.

"(2) Non-Federal Funds.—For purposes of this subsection, the term 'non-Federal funds' includes State or local agency funds, in-kind contributions, any salary paid to staff to carry out the mitigation activities of the recipient, the value of the time and services contributed by volunteers to carry out such activities (at a rate determined by the Director), and the value of any donated material or building and the value of any lease on a building.

- 1 "(h) OVERSIGHT OF MITIGATION PLANS.—The Di-
- 2 rector shall conduct oversight of recipients of mitigation
- 3 assistance under this section to ensure that the assistance
- 4 is used in compliance with the approved mitigation plans
- 5 or applications of the recipients and that matching funds
- 6 certified under subsection (g) are used in accordance with
- 7 such certification.

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- 8 "(i) Recapture.—
- "(1) Noncompliance with plan.—If the Director determines that a State, community, or individual that has received mitigation assistance under this section has not carried out the mitigation activities as set forth in the mitigation plan or application, the Director shall recapture any unexpended amounts and deposit the amounts in the National

Flood Mitigation Fund under section 1367.

"(2) Failure to provide matching funds.—If the Director determines that a State, community, or individual that has received mitigation assistance under this section has not provided matching funds in the amount certified under subsection (g), the Director shall recapture any unexpended amounts of mitigation assistance exceeding 3 times the amount of such matching funds actually

- 1 provided and deposit the amounts in the National
- 2 Flood Mitigation Fund under section 1367.
- 3 "(j) REPORTS.—Not later than 1 year after the date
- 4 of enactment of the National Flood Insurance Reform Act
- 5 of 1994 and biennially thereafter, the Director shall sub-
- 6 mit a report to the Congress describing the status of miti-
- 7 gation activities carried out with assistance provided under
- 8 this section.
- 9 "(k) Definition of Community.—For purposes of
- 10 this section, the term 'community' means—
- 11 "(1) a political subdivision that (A) has zoning
- and building code jurisdiction over a particular area
- of special flood hazards, and (B) is participating in
- the national flood insurance program; or
- 15 "(2) a political subdivision of a State, or other
- authority, that is designated to develop and admin-
- ister a mitigation plan by political subdivisions, all
- of which meet the requirements of paragraph (1).".
- 19 (b) REGULATIONS.—Not later than 6 months after
- 20 date of enactment of this Act, the Director of the Federal
- 21 Emergency Management Agency shall issue regulations to
- 22 carry out section 1366 of the National Flood Insurance
- 23 Act of 1968, as added by subsection (a).

1	SEC. 404. ESTABLISHMENT OF NATIONAL FLOOD MITIGA-
2	TION FUND.
3	(a) In General.—Chapter III of the National Flood
4	Insurance Act of 1968 (42 U.S.C. 4101 et seq.), as
5	amended by the preceding provisions of this Act, is further
6	amended by adding at the end the following new section:
7	"NATIONAL FLOOD MITIGATION FUND
8	"Sec. 1367. (a) Establishment and Availabil-
9	ITY.—The Director shall establish in the Treasury of the
10	United States a fund to be known as the National Flood
11	Mitigation Fund, which shall be credited with amounts de-
12	scribed in subsection (b) and shall be available, to the ex-
13	tent provided in appropriation Acts, for providing assist-
14	ance under section 1366.
15	"(b) Credits.—The National Flood Mitigation Fund
16	shall be credited with—
17	"(1) any premium surcharges assessed under
18	section 1308(f);
19	"(2) any penalties collected under section
20	102(f) of the Flood Disaster Protection Act of 1973;
21	and
22	"(3) any amounts recaptured under section
23	1366(i).
24	"(c) Investment.—If the Director determines that
25	the amounts in the National Flood Mitigation Fund are
26	in excess of amounts needed under subsection (a), the Di-

- 1 rector may invest any excess amounts the Director deter-
- 2 mines advisable in interest-bearing obligations issued or
- 3 guaranteed by the United States.
- 4 "(d) Report.—The Director shall submit a report
- 5 to the Congress not later than the expiration of the 1-
- 6 year period beginning on the date of the enactment of this
- 7 Act and not less than once during each successive 2-year
- 8 period thereafter. The report shall describe the status of
- 9 the Fund and any activities carried out with amounts from
- 10 the Fund.".
- 11 (b) National Flood Insurance Fund as Sepa-
- 12 RATE ACCOUNT.—Section 1310(a) of the National Flood
- 13 Insurance Act of 1968 (42 U.S.C. 4017(a)) is amended
- 14 in the matter preceding paragraph (1)—
- 15 (1) by striking "is authorized to" and inserting
- 16 "shall"; and
- 17 (2) by inserting after "which shall be" the fol-
- lowing: "an account separate from any other ac-
- counts or funds available to the Director and shall
- 20 be".
- 21 SEC. 405. INSURANCE PREMIUM MITIGATION SURCHARGE.
- Section 1308 of the National Flood Insurance Act of
- 23 1968 (42 U.S.C. 4015) is amended by adding at the end
- 24 the following new subsection:

1	"(f) Insurance Premium Mitigation Sur-
2	CHARGE.—
3	"(1) Assessment.—Notwithstanding any other
4	provision of this title, the Director shall assess, with
5	respect to each contract for flood insurance coverage
6	under this title issued or renewed after the date of
7	the enactment of the National Flood Insurance Re-
8	form Act of 1994, a mitigation surcharge of—
9	"(A) \$10 per policy term, for policies have
10	ing a total coverage amount of \$150,000 or less
11	that cover structures that are principal resi-
12	dences;
13	"(B) \$20 per policy term, for policies have
14	ing a total coverage amount of more than
15	\$150,000 that cover structures that are prin-
16	cipal residences; and
17	"(C) the amount established by the Direc-
18	tor not to exceed \$40 per policy term, for poli-
19	cies covering other structures.
20	"(2) Deposit in mitigation fund.—Any
21	mitigation surcharges collected shall be paid into the
22	National Flood Mitigation Fund under section 1367
23	"(3) Exemption.—The mitigation surcharges
24	shall not be subject to any agents' commissions

1	company expenses allowances, or State or local pre-
2	mium taxes.''.
3	SEC. 406. STUDY OF MITIGATION INSURANCE.
4	(a) Study.—The Director of the Federal Emergency
5	Management Agency shall conduct a study to determine
6	the feasibility of providing, as part of the flood insurance
7	policy, insurance coverage to provide for increases in the
8	costs of repair and reconstruction of repetitively and sub-
9	stantially flood-damaged insured buildings, in order to re-
10	pair, reconstruct, or otherwise mitigate future hazards to
11	those buildings to comply with local building codes and
12	floodplain management ordinances to the greatest extent
13	possible. In conducting the study, the Director shall seek
14	involvement from other Federal, State, and local agencies,
15	and representation from the insurance, construction, and
16	floodplain management interests. Under the study the Di-
17	rector shall—
18	(1) identify potential activities related to repair,
19	reconstruction, or otherwise achieving mitigation re-
20	quired to comply with standards under the national
21	flood insurance program and local building codes,
22	and evaluate the costs of such activities;
23	(2) evaluate how such insurance coverage could
24	be utilized to achieve economically justified acquisi-

- tion, relocation, or elevation of certain structuresunder certain circumstances;
  - (3) evaluate the cost of providing the additional coverage and investigate a full range of measures for funding such costs, including changes in coverage, rates, and deductibles;
    - (4) evaluate the effects changes identified in paragraph (3) would have on the entire policy base, the cost of flood insurance, retention of policies, marketing of policies, the number and magnitude of claims paid, and the economic soundness and value of flood-prone property, and provide detail on such effects by State and, for communities participating in the national flood insurance program, by community; and
    - (5) identify mechanisms required to identify qualifying structures, determine appropriate mitigation measures, coordinate with State and local officials, provide consistency with State and local plans and programs, deliver the increased insurance payments, and verify appropriate actions by policyholders.
- 23 (b) Report.—The Director shall submit to the Con-24 gress a report describing the study not later than the expi-25 ration of the 18-month period beginning on the date of

1	the enactment of this Act. The report shall include conclu-
2	sions and recommendations of the Director in conducting
3	the study.
4	TITLE V—FLOOD INSURANCE
5	TASK FORCE
6	SEC. 501. FLOOD INSURANCE INTERAGENCY TASK FORCE.
7	(a) Establishment.—There is hereby established
8	an interagency task force to be known as the Flood Insur-
9	ance Task Force (in this section referred to as the "Task
10	Force'').
11	(b) Membership.—
12	(1) IN GENERAL.—The Task Force shall be
13	composed of 12 members, who shall be the designees
14	of—
15	(A) the Federal Insurance Administrator;
16	(B) the Federal Housing Commissioner;
17	(C) the Secretary of Veterans Affairs;
18	(D) the Administrator of the Farmers
19	Home Administration;
20	(E) the Administrator of the Small Busi-
21	ness Administration;
22	(F) a designee of the Financial Institutions
23	Examination Council:

1	(G) the chairman of the Board of Direc-
2	tors of the Federal Home Loan Mortgage Cor-
3	poration;
4	(H) the chairman of the Board of Direc-
5	tors of the Federal National Mortgage Associa-
6	tion;
7	(I) the Under Secretary of Commerce for
8	Oceans and Atmosphere;
9	(J) the Director of the United States Fish
10	and Wildlife Service;
11	(K) the Administrator of the Environ-
12	mental Protection Agency; and
13	(L) the Secretary of the Army, acting
14	through the Chief of Engineers.
15	(2) QUALIFICATIONS.—Members of the Task
16	Force shall be designated for membership on the
17	Task Force by reason of demonstrated knowledge
18	and competence regarding the national flood insur-
19	ance program.
20	(c) Duties.—The Task Force shall carry out the fol-
21	lowing duties:
22	(1) Make recommendations to the head of each
23	Federal agency and enterprise referred to under sub-
24	section (b)(1) regarding establishment or adoption of
25	standardized enforcement procedures among such

- agencies and corporations responsible for enforcing compliance with the requirements under the national flood insurance program to ensure fullest possible compliance with such requirements.
  - (2) Conduct a study of the extent to which Federal agencies and the secondary mortgage market can provide assistance in ensuring compliance with the requirements under the national flood insurance program and submit to the Congress a report describing the study and any conclusions.
  - (3) Conduct a study of the extent to which existing programs of Federal agencies and corporations for compliance with the requirements under the national flood insurance program can serve as a model for other Federal agencies responsible for enforcing compliance, and submit to the Congress a report describing the study and any conclusions.
  - (4) Develop guidelines regarding enforcement and compliance procedures, based on the studies and findings of the Task Force, and publish the guidelines in a usable format.
- 22 (d) Noncompensation.—Members of the Task 23 Force shall receive no additional pay by reason of their 24 service on the Task Force.

- 1 (e) CHAIRPERSON.—The members of the Task Force
- 2 shall elect one member as chairperson of the Task Force.
- 3 (f) MEETINGS AND ACTION.—The Task Force shall
- 4 meet at the call of the chairman or a majority of the mem-
- 5 bers of the Task Force and may take action by a vote
- 6 of the majority of the members. The Federal Insurance
- 7 Administrator shall coordinate and call the initial meeting
- 8 of the Task Force.
- 9 (g) Officers.—The chairperson of the Task Force
- 10 may appoint any officers to carry out the duties of the
- 11 Task Force under subsection (c).
- 12 (h) Staff of Federal Agencies.—Upon request
- 13 of the chairperson of the Task Force, the head of any of
- 14 the Federal agencies and corporations referred to under
- 15 subsection (b)(1) may detail, on a nonreimbursable basis,
- 16 any of the personnel of such agency to the Task Force
- 17 to assist the Task Force in carrying out its duties under
- 18 this Act.
- 19 (i) Powers.—In carrying out this section, the Task
- 20 Force may hold hearings, sit and act at times and places,
- 21 take testimony, receive evidence and assistance, provide
- 22 information, and conduct research as the Task Force con-
- 23 siders appropriate.
- 24 (j) Subcommittee on Natural and Beneficial
- 25 Functions of the Floodplain.—The members of the

- 1 Task Force appointed under subparagraphs (I), (J), (K),
- 2 and (L) of subsection (b)(1) shall constitute a select sub-
- 3 committee which, in addition to carrying out the duties
- 4 under subsection (c), shall make recommendations regard-
- 5 ing the implementation of the provisions of the National
- 6 Flood Insurance Act of 1968 that deal with protection of
- 7 the natural and beneficial functions of the floodplain.
- 8 (k) TERMINATION.—The Task Force shall terminate
- 9 upon the expiration of the 24-month period beginning
- 10 upon the designation of the last member to be designated
- 11 under subsection (b)(1).

# 12 TITLE VI—MISCELLANEOUS

# 13 **PROVISIONS**

- 14 SEC. 601. EXTENSION OF FLOOD INSURANCE PROGRAM.
- 15 (a) IN GENERAL.—Section 1319 of the National
- 16 Flood Insurance Act of 1968 (42 U.S.C. 4026) is amended
- 17 by striking "September 30, 1995" and inserting "Septem-
- 18 ber 30, 1996".
- 19 (b) EMERGENCY IMPLEMENTATION.—Section
- 20 1336(a) of the National Flood Insurance Act of 1968 (42
- 21 U.S.C. 4056(a)) is amended by striking "September 30,
- 22 1995" and inserting "September 30, 1996".

#### SEC. 602. LIMITATION ON PREMIUM INCREASES.

- 2 (a) Property-Specific Limitation.—Section 1308
- 3 of the National Flood Insurance Act of 1968 (42 U.S.C.
- 4 4013(b)) is amended—
- 5 (1) in subsection (c), by striking "Notwith-
- 6 standing any other provision of this title" and in-
- 7 serting "Subject only to the limitation under sub-
- 8 section (e)"; and
- 9 (2) by inserting after subsection (d) the follow-
- ing new subsection:
- 11 "(e) Annual Limitation on Premium In-
- 12 CREASES.—Notwithstanding any other provision of this
- 13 title, the risk premium rate for flood insurance that is
- 14 charged under this title for any property may not be in-
- 15 creased in an amount that would result in such rate in-
- 16 creases for the property during any 12-month period ex-
- 17 ceeding 10 percent of the amount of the risk premium rate
- 18 applicable to the property upon the commencement of such
- 19 12-month period.".
- 20 (b) Repeal of Program-Wide Limitation.—Sub-
- 21 section (d) of section 541 of the Housing and Community
- 22 Development Act of 1987 (42 U.S.C. 4015 note) is hereby
- 23 repealed.

1	SEC. 603. MAXIMUM FLOOD INSURANCE COVERAGE
2	AMOUNTS.
3	(a) In General.—Section 1306(b) of the National
4	Flood Insurance Act of 1968 (42 U.S.C. 4013(b)) is
5	amended as follows:
6	(1) Residential property.—In paragraph
7	(2), by striking "an amount of \$150,000 under the
8	provisions of this clause" and inserting the follow-
9	ing: "a total amount (including such limits specified
10	in paragraph $(1)(A)(i)$ ) equal to the dollar amount
11	limitation pursuant to section 305(a)(2) of the Fed-
12	eral Home Loan Mortgage Corporation Act in effect
13	for a single-family residence".
14	(2) Residential property contents.—In
15	paragraph (3), by striking "an amount of \$50,000
16	under the provisions of this clause" and inserting
17	the following: "a total amount (including such limits
18	specified in paragraph (1)(A)(ii)) of \$100,000".
19	(3) Nonresidential property and con-
20	TENTS.—By striking paragraph (4) and inserting
21	the following new paragraph:
22	"(4) in the case of any nonresidential property,
23	including churches, for which the risk premium rate
24	is determined in accordance with the provisions of
25	section 1307(a)(1), additional flood insurance in ex-
26	cess of the limits specified in subparagraphs (B) and

- 1 (C) of paragraph (1) shall be made available to
- 2 every insured upon renewal and every applicant for
- insurance, in respect to any single structure, up to
- 4 a total amount (including such limits specified in
- 5 subparagraph (B) or (C) or paragraph (1), as appli-
- 6 cable) of \$500,000 for each structure and \$500,000
- for any contents related to each structure; and".
- 8 (b) Removal of Ceiling on Coverage Re-
- 9 QUIRED.—Section 1306(b) of the National Flood Insur-
- 10 ance Act of 1968 (42 U.S.C. 4013(b)) is amended—
- 11 (1) in paragraph (5), by striking "; and" at the
- end and inserting a period; and
- 13 (2) by striking paragraph (6).
- 14 SEC. 604. FLOOD INSURANCE PROGRAM ARRANGEMENTS
- 15 WITH PRIVATE INSURANCE ENTITIES.
- Section 1345(b) of the National Flood Insurance Act
- 17 of 1968 (42 U.S.C. 4081(b)) is amended by striking the
- 18 period at the end and inserting the following: "and without
- 19 regard to the provisions of the Federal Advisory Commit-
- 20 tee Act (5 U.S.C. App.).''.
- 21 SEC. 605. UPDATING OF FLOOD MAPS.
- Section 1360 of the National Flood Insurance Act of
- 23 1968 (42 U.S.C. 4101) is amended by adding at the end
- 24 the following new subsections:

- 1 "(e) REVIEW OF FLOOD MAPS.—Once during each
- 2 5-year period (the 1st such period beginning on the date
- 3 of the enactment of the National Flood Insurance Reform
- 4 Act of 1994) or more often as the Director determines
- 5 necessary, the Director shall assess the need to revise and
- 6 update all floodplain areas and flood risk zones identified,
- 7 delineated, or established under this section.
- 8 "(f) UPDATING FLOOD MAPS.—The Director shall
- 9 revise and update any floodplain areas and flood-risk
- 10 zones—
- "(1) upon the determination of the Director,
- according to the assessment under subsection (e),
- that revision and updating are necessary for the
- 14 areas and zones; or
- 15 "(2) upon the request from any State or local
- government stating that specific floodplain areas or
- flood-risk zones in the State or locality need revision
- or updating, if sufficient technical data justifying
- the request is submitted and the unit of government
- 20 making the request agrees to provide funds in an
- amount equal to the amount of funds provided by
- the Director (or the equivalent value of data, tech-
- 23 nical analysis, or other in-kind services) for the re-
- 24 quested revision or update.

- 1 "(g) AVAILABILITY OF FLOOD MAPS.—To promote
- 2 compliance with the requirements of this title, the Director
- 3 shall make flood insurance rate maps and related informa-
- 4 tion available free of charge to State agencies directly re-
- 5 sponsible for coordinating the national flood insurance
- 6 program and to appropriate representatives of commu-
- 7 nities participating in the national flood insurance pro-
- 8 gram, and at a reasonable cost to all other persons. Any
- 9 receipts resulting from this subsection shall be deposited
- 10 in the National Flood Insurance Fund, pursuant to sec-
- 11 tion 1310(b)(6).
- 12 "(h) Notification of Flood Map Changes.—The
- 13 Director shall cause notice to be published in the Federal
- 14 Register (or shall provide notice by another comparable
- 15 method) of any change to flood insurance map panels and
- 16 any change to flood insurance map panels issued in the
- 17 form of a letter of map amendment or a letter of map
- 18 revision. Such notice shall be published or otherwise pro-
- 19 vided not later than 30 days after the map change or revi-
- 20 sion becomes effective. Notice by any method other than
- 21 publication in the Federal Register shall include all perti-
- 22 nent information, provide for regular and frequent dis-
- 23 tribution, and be at least as accessible to map users as
- 24 notice in the Federal Register. All notices under this sub-

- 1 section shall include information on how to obtain copies
- 2 of the changes or revisions.
- 3 "(i) Compendia of Flood Map Changes.—Every
- 4 6 months, the Director shall publish separately in their
- 5 entirety within a compendium, all changes and revisions
- 6 to flood insurance map panels and all letters of map
- 7 amendment and letters of map revision for which notice
- 8 was published in the Federal Register or otherwise pro-
- 9 vided during the preceding 6 months. The Director shall
- 10 make such compendia available, free of charge, to States
- 11 and communities participating in the national flood insur-
- 12 ance program pursuant to section 1310 and at cost to all
- 13 other parties. Any receipts resulting from this subsection
- 14 shall be deposited in the National Flood Insurance Fund,
- 15 pursuant to section 1310(b)(6).".
- 16 SEC. 606. TECHNICAL MAPPING ADVISORY COUNCIL.
- 17 (a) ESTABLISHMENT.—There is established a council
- 18 to be known as the Technical Mapping Advisory Council
- 19 (in this section referred to as the "Council").
- 20 (b) Membership.—
- 21 (1) IN GENERAL.—The Council shall consist of
- the Director of the Federal Emergency Management
- Agency, or the Director's designee, and 11 addi-
- 24 tional members to be appointed by the Director or
- 25 the designee of the Director, and shall include—

1	(A) the Under Secretary of Commerce for
2	Oceans and Atmosphere (or his or her des-
3	ignee);
4	(B) a member of recognized surveying and
5	mapping professional associations and organiza-
6	tions;
7	(C) a member of recognized professional
8	engineering associations and organizations;
9	(D) a member of recognized professional
10	associations or organizations representing flood
11	hazard determination firms;
12	(E) a representative of the United States
13	Geologic Survey;
14	(F) a representative of State geologic sur-
15	vey programs;
16	(G) a representative of State national flood
17	insurance coordination offices; and
18	(H) a representative of a regulated lending
19	institution.
20	(2) QUALIFICATIONS.—Members of the Council
21	shall be appointed based on their demonstrated
22	knowledge and competence regarding surveying, car-
23	tography, remote sensing, geographic information
24	systems, or the technical aspects of preparing and
25	using flood insurance rate maps.

1	(c) DUTIES.—The Council shall—
2	(1) make recommendations to the Director on
3	how to improve in a cost-effective manner the accu-
4	racy, general quality, ease of use, and distribution
5	and dissemination of flood insurance rate maps;
6	(2) recommend to the Director mapping stand-
7	ards and guidelines for flood insurance rate maps;
8	and
9	(3) submit an annual report to the Director
10	that contains—
11	(A) a description of the activities of the
12	Council;
13	(B) an evaluation of the status and per-
14	formance of flood insurance rate maps and
15	mapping activities to revise and update flood in-
16	surance rate maps, as established pursuant to
17	the amendment made by section 605; and
18	(C) a summary of recommendations made
19	by the Council to the Director.
20	(d) Chairperson.—The members of the Council
21	shall elect 1 member to serve as the chairperson of the
22	Council (in this section referred to as the "Chairperson").
23	(e) Coordination.—To ensure that the Council's
24	recommendations are consistent to the maximum extent
25	practicable with national digital spatial data collection and

- 1 management standards, the Chairperson shall consult with
- 2 the Chairperson of the Federal Geographic Data Commit-
- 3 tee (established pursuant to OMB Circular A–16).
- 4 (f) Compensation.—Members of the Council shall
- 5 receive no additional compensation by reason of their serv-
- 6 ice on the Council.
- 7 (g) MEETINGS AND ACTIONS.—
- 8 (1) IN GENERAL.—The Council shall meet not
- 9 less than twice each year at the request of the
- 10 Chairperson or a majority of its members and may
- take action by a vote of the majority of the mem-
- bers.
- 13 (2) Initial meeting.—The Director, or a per-
- son designated by the Director, shall request and co-
- ordinate the initial meeting of the Council.
- 16 (h) Officers.—The Chairperson may appoint offi-
- 17 cers to assist in carrying out the duties of the Council
- 18 under subsection (c).
- 19 (i) STAFF OF THE FEDERAL EMERGENCY MANAGE-
- 20 MENT AGENCY.—Upon the request of the Chairperson,
- 21 the Director may detail, on a nonreimbursable basis, per-
- 22 sonnel of the Federal Emergency Management Agency to
- 23 assist the Council in carrying out its duties.
- 24 (j) Powers.—In carrying out this section, the Coun-
- 25 cil may hold hearings, receive evidence and assistance, pro-

- vide information, and conduct research as it considers appropriate.
  (k) TERMINATION.—The Council shall terminate 5
  years after the date on which all members of the Council
- 5 have been appointed under subsection (b)(1).
- 6 SEC. 607. EVALUATION OF EROSION HAZARDS.
- 7 (a) REPORT REQUIREMENT.—The Director of the
- 8 Federal Emergency Management Agency (in this section
- 9 referred to as the "Director") shall submit a report under
- 10 this section to the Congress evaluating erosion hazards,
- 11 determining the economic impact of erosion hazards, and
- 12 assessing the costs and benefits of mapping erosion hazard
- 13 areas.

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- 14 (b) Erosion Hazard Areas and NFIP Costs.—
- 15 The report required under this section shall—
- 16 (1) identify all communities that are likely to be 17 identified as having erosion hazard areas;
  - (2) estimate the amount of flood insurance claims under the national flood insurance program that are attributable to erosion;
- 21 (3) state the amount of flood insurance claims 22 under such program that are attributable to claims 23 under section 1306(c) of the National Flood Insur-24 ance Act of 1968:

1	(4) assess the full economic impact of erosion
2	on the National Flood Insurance Fund; and
3	(5) determine the costs and benefits of expendi-
4	tures necessary from the National Flood Insurance
5	Fund to complete mapping of erosion hazard areas.
6	To identify communities under paragraph (1), the Direc-
7	tor may map a statistically valid and representative num-
8	ber of communities with erosion hazard areas throughout
9	the United States, including coastal, Great Lakes, and,
10	if technologically feasible, riverine areas. The information
11	provided under this subsection shall take into consider-
12	ation the efforts of State and local governments to assess,
13	measure, and reduce erosion hazards.
14	(c) Economic Impact.—The report under this sec-
15	tion shall—
16	(1) assess the economic impact of—
17	(A) the mapping of erosion hazard areas;
18	(B) the denial of flood insurance for struc-
19	tures that are newly constructed in whole in
20	communities likely to be identified as having
21	erosion hazard areas and the establishment of
22	actuarial rates for existing structures in such
23	communities;

1	(C) the denial of flood insurance pursuant
2	to existing requirements for coverage under the
3	national flood insurance program; and
4	(D) erosion hazard management activities
5	undertaken by State and local governments, in-
6	cluding building restrictions, beach nourish-
7	ment, construction of sea walls and levees, and
8	other activities that reduce the risk of damage
9	due to erosion; and
10	(2) address the economic impact of designating
11	erosion hazard areas on—
12	(A) the value of residential and commercial
13	properties in communities with erosion hazards;
14	(B) community tax revenues due to poten-
15	tial changes in property values or commercial
16	activity;
17	(C) employment, including the potential
18	loss or gain of existing and new jobs in the
19	community;
20	(D) existing businesses and future eco-
21	nomic development; and
22	(E) the estimated cost of Federal and
23	State disaster assistance to flood victims.
24	(d) Costs and Benefits of Mapping.—The report
25	under this section shall—

- (1) determine the costs and benefits of mapping erosion hazard areas, based upon the Director's estimate of the actual and prospective amount of flood insurance claims attributable to erosion, and if the Director determines that the savings to the National Flood Insurance Fund will exceed the cost of mapping erosion hazard areas, the report shall assess whether using flood insurance premiums for costs of mapping erosion hazard areas is cost-beneficial compared to alternative uses of such amounts, including—
  - (A) funding the mitigation assistance program under section 1366 of the National Flood Insurance Act of 1968 (as added by section 403 of this Act); and
  - (B) funding a program that would provide additional coverage under the national flood insurance program for compliance with land use and control measures; and
  - (C) reviewing, revising, and updating flood insurance rate maps under subsections (e) and (f) of section 1360 of the National Flood Insurance Act of 1968 (as added by the amendment made by section 605 of this Act);

- 1 (2) if the Director determines under subsection 2 (b) that mapping of riverine areas for erosion hazard 3 areas is technologically feasible, determine the costs 4 and benefits of mapping erosion in riverine areas; 5 and
- (3) determine the costs and benefits of mapping
   erosion, other than those directly related to the financial condition of the National Flood Insurance
   Program, and the costs of not mapping erosion.
- (e) Definition.—For purposes of this section, the term "erosion hazard area" means, based on erosion rate information and other historical data available, an area where erosion or avulsion is likely to result in damage to or loss of buildings and infrastructure within a 60-year period.

## (f) Procedure.—

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- (1) PREPARATION AND SUBMISSION.—The report required under this section shall be prepared by a private independent entity selected by the Director. The Director shall submit the report to the Congress as soon as practicable, but not later than 2 years after the date of the enactment of this Act.
- (2) Consultation.—In preparing the report, the private entity shall consult with—

1	(A) a statistically valid and representative
2	number of communities likely to be identified as
3	having erosion hazard areas;
4	(B) representatives from State coastal zone
5	management programs approved under section
6	306 of the Coastal Zone Management Act of
7	1972;
8	(C) the Administrator of the National Oce-
9	anic and Atmospheric Administration;
10	(D) the Director of the Federal Emergency
11	Management Agency; and
12	(E) and any other persons, officials, or en-
13	tities that the Director considers appropriate.
14	(g) Availability of National Flood Insurance
15	Fund.—Section 1310(a) of the National Flood Insurance
16	Act of 1968 (42 U.S.C. 4017(a)) is amended—
17	(1) in the matter preceding paragraph (1), by
18	inserting "(except as otherwise provided in this sec-
19	tion)" after "without fiscal year limitation"; and
20	(2) by inserting after paragraph (5) (as added
21	by the preceding provisions of this Act) the following
22	new paragraph:
23	"(6) for costs of preparing the report under
24	section 607 of the National Flood Insurance Reform
25	Act of 1994, except that the fund shall be available

1	for the purpose under this paragraph in an amount
2	not to exceed an aggregate of \$5,000,000 over the
3	2-year period beginning on the date of the enact-
4	ment of the National Flood Insurance Reform Act of
5	1994; and".
6	SEC. 608. STUDY OF ECONOMIC EFFECTS OF CHARGING AC-
7	TUARIALLY-BASED PREMIUM RATES FOR
8	PRE-FIRM STRUCTURES.
9	(a) Study.—The Director of the Federal Emergency
10	Management Agency (in this section referred to as the
11	"Director") shall conduct a study of the economic effects
12	that would result from increasing premium rates for flood
13	insurance coverage made available under the national
14	flood insurance program for pre-FIRM structures to the
15	full actuarial risk based premium rate determined under
16	section 1307(a)(1) of the National Flood Insurance Act
17	of 1968 for the area in which the property is located. In
18	conducting the study, the Director shall—
19	(1) determine each area that would be subject
20	to such increased premium rates; and
21	(2) for each such area, determine—
22	(A) the amount by which premium rates
23	would be increased;
24	(B) the number and types of properties af-
25	fected and the number and types of properties

covered by flood insurance under this title likely 1 to cancel such insurance if the rate increases 2 were made: 3 (C) the effects that the increased premium rates would have on land values and property 6 taxes: and (D) any other effects that the increased 7 premium rates would have on the economy and 8 9 homeowners. 10 (b) Definition of "Pre-FIRM Structure".—For purposes of subsection (a), the term "pre-FIRM struc-11 ture" means a structure that was not constructed or substantially improved after the later of— (1) December 31, 1974; or 14 (2) the effective date of the initial rate map 15 published by the Director under section 1360(a)(2) 16 17 of the National Flood Insurance Act of 1968 for the 18 area in which such structure is located. 19 (c) Report.—The Director shall submit a report to the Congress describing and explaining the findings of the study conducted under this section. The report shall be 21 submitted not later than 12 months after the date of the enactment of this Act.

## SEC. 609. EFFECTIVE DATES OF POLICIES.

- 2 (a) 30-DAY DELAY.—Section 1306 of the National
- 3 Flood Insurance Act of 1968 (42 U.S.C. 4013), as amend-
- 4 ed by the preceding provisions of this Act, is further
- 5 amended by adding at the end the following new sub-
- 6 section:
- 7 "(c) Effective Date of Policies.—
- 8 "(1) WAITING PERIOD.—Except as provided in 9 paragraph (2), coverage under a new contract for 10 flood insurance coverage under this title entered into after the date of the enactment of the National 11 12 Flood Insurance Reform Act of 1994, and any modification to coverage under an existing flood insur-13 ance contract made after such date, shall become ef-14 fective upon the expiration of the 30-day period be-15 16 ginning on the date that all obligations for such cov-17 erage (including completion of the application and 18 payment of any initial premiums owed) are satisfac-19 torily completed.
  - "(2) EXCEPTION.—The provisions of paragraph (1) shall not apply to coverage under a flood insurance contract for newly constructed property and coverage for newly acquired property, that is obtained before or upon the completion of the construction or transfer of title to the property, as applicable.".

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- 1 (b) STUDY.—The Director of the Federal Emergency
- 2 Management Agency shall conduct a study to determine
- 3 the appropriateness of existing requirements regarding the
- 4 effective date and time of coverage under flood insurance
- 5 contracts obtained through the national flood insurance
- 6 program. In conducting the study, the Director shall de-
- 7 termine whether any delay between the time of purchase
- 8 of flood insurance coverage and the time of initial effec-
- 9 tiveness of the coverage should differ for various classes
- 10 of properties (based upon the type of property, location
- 11 of the property, or any other factors related to the prop-
- 12 erty) or for various circumstances under which such insur-
- 13 ance was purchased. Not later than the expiration of the
- 14 6-month period beginning on the date of the enactment
- 15 of this Act, the Director shall submit to the Congress a
- 16 report on the results of the study.

## 17 SEC. 610. REGULATIONS.

- 18 The Director of the Federal Emergency Management
- 19 Agency, the Secretary of Housing and Urban Develop-
- 20 ment, and any appropriate head of any Federal agency
- 21 may each issue any regulations necessary to carry out the
- 22 applicable provisions of this Act and the applicable amend-
- 23 ments made by this Act.

## 1 SEC. 611. RELATION TO STATE AND LOCAL LAWS.

- 2 This Act and the amendments made by this Act may
- 3 not be construed to preempt, annul, alter, amend, or ex-
- 4 empt any person from compliance with any law, ordinance,
- 5 or regulation of any State or local government with respect
- 6 to land use, management, or control.

Passed the House of Representatives May 3, 1994.

Attest: DONNALD K. ANDERSON.

Clerk.

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